Before the FEDERAL COMMUNICATIONS COMMISSION Washington, D.C. 20554

In the Matters of:

Federal-State Joint Board on Universal

Service

TracFone Wireless, Inc.

and

Lifeline and Link-Up

AT&T Petition for Limited Reconsideration

CC Docket No. 96-45

WC Docket No. 03-109

COMMENTS OF THE RURAL IOWA INDEPENDENT TELEPHONE IN OPPOSITION TO AT&T'S PETITION FOR RECONSIDERATION AND TO TRACFONE'S PETITION SEEKING ETC STATUS

By Public Notice released August 30, 2004, the Commission sought comments on a Petition for Limited Reconsideration by AT&T and the amended Petition for ETC Status filed by TracFone. The Rural Iowa Independent Telephone Association (RIITA) comments in opposition to both petitions.

RIITA is a non-profit association of rural independent telephone companies, representing approximately one hundred and thirty Iowa incumbent local exchange carriers. RIITA's members actually serve fewer than 20,000 access lines, many serve fewer than 1000 lines. Most members serve high-cost rural exchange and receive high-cost support.

Both of these petitions involve requests to allow approval of Eligible Telecommunications

Carrier (ETC) Status for Lifeline and Link-Up low income support mechanisms without seeking or

obtaining approval for ETC Status for purposes of receiving High Cost Support. Both petitions seek

to separate a telephone company's obligation in way that allows the company to receive Lifeline and

Link-up payments.

The FCC correctly concluded in its April 29, 2004 Order that only ETCs may receive

universal service support and that it would be inconsistent with 47 U.S.C. section 254(e) to allow a

non-ETC to receive Lifeline and Link-Up support. The Joint Board also recommended that the FCC

not extend payments to non-ETCs as a matter of policy. Federal-State Joint Board on Universal

Service, CC Docket No. 96-45, Recommended Decision, 18 FCC Rcd. 6589, 6617-18 [¶ 61].

RIITA believes that these decisions are sound. With the universal service fund under stress

and no authority allowing the distinction between types of ETCs, a company should qualify as an

ETC prior to receiving any funds. The artificial distinctions made by AT&T and TracFone are

attempts to create new drains on the Universal Service Fund without systematically addressing USF

issues. Piecemeal modifications in the USF scheme will not benefit any customers in the long-run.

Furthermore, TracFone's pure resale service should not be allowed to have ETC status under

any circumstances because it would undermine the policy of encouraging facility-based competition

and would lead to double recovery by the resale service providers.

There is no compelling reason to alter the present ETC certification system for the purpose of

adding more carriers unless the carriers meet all of the obligations of an ETC.

Respectfully Submitted,

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